

# Decision of the Management Board on the Security Rules for Protecting EU Classified Information in eu-LISA

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The Management Board,

Having regard to Regulation (EU) 2018/1726 of the European Parliament and the Council of 14 November 2018 on the European Union Agency for the Operational Management of Large-Scale IT Systems in the Area of Freedom, Security and Justice (eu-LISA), and amending Regulation (EC) No 1987/2006 and Council Decision 2007/533/JHA and repealing Regulation (EU) No 1077/2011<sup>1</sup>,

Having regard to Commission Decision (EU, Euratom) 2015/444 of 13 March 2015 on the security rules for protecting EU classified information ('EU CI')<sup>2</sup>,

Having regard to Decision of the Management Board on security rules in eu-LISA 2016-133 REV 3,

WHEREAS:

- (1) In accordance with Article 14(5) of Decision of the Management Board on security rules in eu-LISA 2016-133 REV 3, the general principles underlying security of information shall be applied in particular as regards inter alia EU CI, that is to say any information or material designated by an EU security classification, the unauthorised disclosure of which could cause varying degrees of prejudice to the interests of the European Union or of one or more of the Member States.
- (2) It is important that, where appropriate, all the EU institutions, agencies, bodies or offices, are associated with the principles, standards and rules for protecting classified information which are necessary in order to protect the interests of the Union and its Member States.
- (3) In accordance with Article 37(1) of Regulation (EU) 2018/1726 eu-LISA shall adopt its own security rules for protecting EU CI based on the principles and rules laid down in the Commission security rules for protecting EU CI, as established in Commission Decision 2015/444.
- (4) In accordance with Article 37(2) of Regulation (EU) 2018/1726 these rules shall be adopted by the Management Board of eu-LISA following approval by the

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<sup>1</sup> OJ L 295, 21.11.2018, p. 99.

<sup>2</sup> OJ L 72, 17.3.2015, p.53.

Commission.

- (5) Security measures taken in accordance with this Decision shall be compliant with the principles for security in eu-LISA as laid down in Article 3 of Decision of the Management Board on security rules in eu-LISA 2016-133 REV 3, including the principles of legality, transparency, proportionality and accountability.
- (6) The provisions of this Decision shall be without prejudice to:
- a) Regulation (EC) No 1049/2001 of the European Parliament and of the Council<sup>3</sup>;
  - b) Regulation (EU) No 2018/1725 of the European Parliament and of the Council<sup>4</sup>;
  - c) Council Regulation (EEC, Euratom) No 354/83<sup>5</sup>,

Has adopted this Decision:

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<sup>3</sup> Regulation (EC) No 1049/2001 of the European Parliament and of the Council of 30 May 2001 regarding public access to European Parliament, Council and Commission documents (OJ L 145, 31.5.2001, p. 43).

<sup>4</sup> Regulation (EU) 2018/1725 of the European Parliament and of the Council of 23 October 2018 on the protection of natural persons with regard to the processing of personal data by the Union institutions, bodies, offices and agencies and on the free movement of such data, and repealing Regulation (EC) No 45/2001 and Decision No 1247/2002/EC (OJ L 295, 21.11.2018, p. 39).

<sup>5</sup> Council Regulation (EEC, Euratom) No 354/83 of 1 February 1983 concerning the opening to the public of the historical archives of the European Economic Community and the European Atomic Energy Community (OJ L 43, 15.2.1983, p. 1).

## CHAPTER 1 - BASIC PRINCIPLES AND MINIMUM STANDARDS

### *Article 1 Definitions*

For the purpose of this Decision, the following definitions shall apply:

- (1) 'cryptographic (Crypto) material' means cryptographic algorithms, cryptographic hardware and software modules, and products including implementation details and associated documentation and keying material;
- (2) 'declassification' means the removal of any security classification;
- (3) 'defence in depth' means the application of a range of security measures organised as multiple layers of defence;
- (4) 'document' means any recorded information regardless of its physical form or characteristics;
- (5) 'downgrading' means a reduction in the level of security classification;
- (6) 'handling' of EUCI means all possible actions to which EUCI may be subject throughout its life-cycle. It comprises its creation, registration, processing, carriage, downgrading, declassification and destruction. In relation to Communication and Information Systems (CIS) it also comprises its collection, display, transmission and storage;
- (7) 'holder' means a duly authorised individual with an established need-to-know who is in possession of an item of EUCI and is accordingly responsible for protecting it;
- (8) 'implementing rules' means implementing rules, security notices and standards adopted in accordance with Article 56;
- (9) 'material' means any medium, data carrier or item of equipment, either manufactured or in the process of manufacture;
- (10) 'originator' means the Union institution, agency or body, Member State, third state or international organisation under whose authority classified information has been created and/or introduced into the Union's structures;
- (11) 'premises' means any immovable or assimilated property and possessions of eu-LISA;
- (12) 'security risk management process' means the entire process of identifying, controlling and minimising uncertain events that may affect the security of an organisation or of any of the systems it uses. It covers the entirety of risk related activities, including assessment, treatment, acceptance and communication;
- (13) 'Staff Regulations' means the Staff Regulations of officials of the European Union and the Conditions of Employment of other servants of the European Union, as laid down by Regulation (EEC, Euratom, ECSC) No 259/68 of the Council <sup>(6)</sup>;

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<sup>6</sup> Regulation (EEC, Euratom, ECSC) No 259/68 of the Council of 29 February 1968 laying down the Staff Regulations of Officials and the Conditions of Employment of Other Servants of the European Communities and instituting special measures temporarily applicable to officials of the Commission (Conditions of Employment of Other Servants) (OJ L 56, 4.3.1968, p. 1).

- (14) 'threat' means a potential cause of an unwanted incident which may result in harm to an organisation or any of the systems it uses; such threats may be accidental or deliberate (malicious) and are characterised by threatening elements, potential targets and attack methods;
- (15) 'vulnerability' means a weakness of any nature that can be exploited by one or more threats. A vulnerability may be an omission or it may relate to a weakness in controls in terms of their strength, completeness or consistency and may be of a technical, procedural, physical, organisational or operational nature.

### *Article 2 Subject matter and scope*

1. This Decision lays down the basic principles and minimum standards of security for protecting EU CI.
2. This Decision shall apply to all eu-LISA departments and all premises of eu-LISA.
3. Notwithstanding any specific indications concerning particular groups of staff, this Decision shall apply to the Members of the Management Board and of the Advisory Groups, to eu-LISA staff under the scope of the Staff Regulations and of the Conditions of Employment of other servants of the European Communities, to national experts seconded to eu-LISA (SNEs), to service providers and their staff, to interns and to any individual with access to eu-LISA buildings or other assets, or to information handled by eu-LISA.

### *Article 3 Definition of EU CI, security classifications and markings*

1. 'European Union classified information' (EU CI) means any information or material designated by an EU security classification, the unauthorised disclosure of which could cause varying degrees of prejudice to the interests of the European Union or of one or more of the Member States.
2. EU CI shall be classified at one of the following levels:
  - (a) TRES SECRET UE/EU TOP SECRET: information and material the unauthorised disclosure of which could cause exceptionally grave prejudice to the essential interests of the European Union or of one or more of the Member States;
  - (b) SECRET UE/EU SECRET: information and material the unauthorised disclosure of which could seriously harm the essential interests of the European Union or of one or more of the Member States;
  - (c) CONFIDENTIEL UE/EU CONFIDENTIAL: information and material the unauthorised disclosure of which could harm the essential interests of the European Union or of one or more of the Member States;
  - (d) RESTREINT UE/EU RESTRICTED: information and material the unauthorised disclosure of which could be disadvantageous to the interests of the European Union or of one or more of the Member States.

3. EUCI shall bear a security classification marking in accordance with paragraph 2. It may bear additional markings, which are not classification markings, but are intended to designate the field of activity to which it relates, identify the originator, limit distribution, restrict use or indicate releasability.
4. eu-LISA shall not handle EUCI at the level TRES SECRET UE/EU TOP SECRET.

#### ***Article 4 Classification management***

1. Each staff member of eu-LISA or eu-LISA department shall ensure that EUCI it creates is appropriately classified, clearly identified as EUCI and retains its classification level for only as long as necessary.
2. Without prejudice to Article 26, EUCI shall not be downgraded or declassified nor shall any of the security classification markings referred to in Article 3(2) be modified or removed without the prior written consent of the originator.
3. Where appropriate, implementing rules shall provide details on the practical classification guide.

#### ***Article 5 Protection of classified information***

1. EUCI shall be protected in accordance with this Decision and its implementing rules.
2. The holder of any item of EUCI shall be responsible for protecting it, in accordance with this Decision and its implementing rules, according to the rules laid out in Chapter 4.
3. Where Member States introduce classified information bearing a national security classification marking into the structures or networks of eu-LISA, the Agency shall protect that information in accordance with the requirements applicable to EUCI at the equivalent level, as set out in the table of equivalence of security classifications contained in Annex I of Commission Decision 2015/444.
4. An aggregate of EUCI may warrant a level of protection corresponding to a higher classification than that of its individual components.

#### ***Article 6 Security risk management***

1. Security measures for protecting EUCI throughout its life-cycle shall be commensurate in particular with its security classification, the form and the volume of the information or material, the location and construction of facilities housing EUCI and the locally assessed threat of malicious and/or criminal activities, including espionage, sabotage and terrorism.
2. Contingency plans shall take account of the need to protect EUCI during emergency situations in order to prevent unauthorised access, disclosure or loss of integrity or availability.
3. Preventive and recovery measures to minimise the impact of major failures or incidents on the handling and storage of EUCI shall be included in all services' business continuity plans.



### *Article 7 Implementation of this Decision*

1. Where necessary, implementing rules to supplement or support this Decision shall be adopted in accordance with Article 56.
2. The eu-LISA departments shall take all necessary measures falling under their responsibility in order to ensure that, when handling or storing EUCl or any other classified information, this Decision and the relevant implementing rules are applied.
3. The security measures taken in implementation of this Decision shall be compliant with the principles for security in eu-LISA laid down in Article 3 of Decision of the Management Board on security rules in eu-LISA 2016-133-rev3.
4. The Management Board shall appoint the Executive Director as the eu-LISA Security Authority ('Security Authority'). The Security Authority shall have the responsibilities assigned to it by this Decision and its implementing rules. The Security Authority shall supervise the eu-LISA Security Officer ('Security Officer').
5. The Management Board shall appoint the Security Officer. Within eu-LISA, the Security Officer shall have the following overall responsibilities for protecting EUCl in accordance with this Decision:
  - (a) managing requests for security authorisations for staff;
  - (b) contributing to security training and awareness briefings;
  - (c) supervising eu-LISA's Registry Control Officer(s) (RCO);
  - (d) reporting on breaches of security and compromise of EUCl;
  - (e) holding spare keys and a written record of each combination setting;
  - (f) assuming other tasks assigned to it by this Decision and its implementing rules.

### *Article 8 Breaches of security and compromise of EUCl*

1. A breach of security occurs as the result of an act or omission by an individual which is contrary to the security rules laid down in this Decision and its implementing rules.
2. Compromise of EUCl occurs when, as a result of a breach of security, it has wholly or in part been disclosed to unauthorised persons.
3. Any breach or suspected breach of security shall be reported immediately to the Security Authority.
4. Where it is known or where there are reasonable grounds to assume that EUCl has been compromised or lost, a security inquiry shall be conducted in accordance with Article 18 of Decision of the Management Board on security rules in eu-LISA 2016-133 REV 3.
5. All appropriate measures shall be taken to:
  - (a) inform the originator;
  - (b) ensure that the case is investigated by personnel not immediately concerned with the breach in order to establish the facts;

- (c) assess the potential damage caused to the interests of the Union or of the Member States;
  - (d) take appropriate measures to prevent a recurrence; and
  - (e) notify the appropriate authorities of the action taken.
6. Any individual who is responsible for a breach of the security rules laid down in this Decision may be liable to disciplinary action in accordance with the Staff Regulations. Any individual who is responsible for compromising or losing EUCI shall be liable to disciplinary and/or legal action in accordance with the applicable laws, rules and regulations.

## CHAPTER 2 - PERSONNEL SECURITY

### *Article 9 Definitions*

For the purpose of this Chapter, the following definitions apply:

- (1) 'authorisation for access to EUCI' means a decision by the Security Authority taken on the basis of an assurance given by a competent authority of a Member State that a staff member of eu-LISA or seconded national expert may, provided his 'need-to-know' has been determined and he has been appropriately briefed on his responsibilities, be granted access to EUCI up to a specified level (CONFIDENTIEL UE/EU CONFIDENTIAL or above) until a specified date; the individual thus described is said to be 'security authorised'.
- (2) 'personnel security authorisation' is the application of measures to ensure that access to EUCI is granted only to individuals who have:
  - (a) a need-to-know;
  - (b) been security authorised to the relevant level, where appropriate; and
  - (c) been briefed on their responsibilities.
- (3) 'Personnel Security Clearance' (PSC) means a statement by a competent authority of a Member State which is made following completion of a security investigation conducted by the competent authorities of a Member State and which certifies that an individual may, provided his 'need-to-know' has been determined and he has been appropriately briefed on his responsibilities, be granted access to EUCI up to a specified level (CONFIDENTIEL UE/EU CONFIDENTIAL or above) until a specified date;
- (4) 'Personnel Security Clearance Certificate' (PSCC) means a certificate issued by a competent authority establishing that an individual holds a valid security clearance or a security authorisation issued by the Security Authority and which shows the level of EUCI to which that individual may be granted access (CONFIDENTIEL UE/EU CONFIDENTIAL or above), the period of validity of the relevant security clearance or authorisation and the date of expiry of the certificate itself.

- (5) 'security investigation' means the investigative procedures conducted by the competent authority of a Member State in accordance with its national law in order to obtain an assurance that nothing adverse is known which would prevent an individual from being granted a security clearance up to a specified level (CONFIDENTIEL UE/ EU CONFIDENTIAL or above).

### *Article 10 Basic Principles*

1. An individual shall only be granted access to EUCI after
  - (1) his need-to-know has been determined;
  - (2) he has been briefed on the security rules for protecting EUCI and the relevant security standards and guidelines, and has acknowledged his responsibilities with regard to protecting such information;
  - (3) for information classified as CONFIDENTIEL UE/EU CONFIDENTIAL and above, he has been security authorised to the relevant level.
2. All individuals whose duties may require them to have access to EUCI classified as CONFIDENTIEL UE/EU CONFIDENTIAL or above shall be security authorised to the relevant level before being granted access to such EUCI. The individual concerned shall consent in writing to being submitted to the personnel security clearance procedure. Failure to do so shall mean that the individual cannot be assigned to a post, function or task which involves access to information classified as CONFIDENTIEL UE/EU CONFIDENTIAL or above.
3. Personnel security clearance procedures shall be designed to determine whether an individual, taking into account his loyalty, trustworthiness and reliability, may be authorised to access EUCI.
4. The loyalty, trustworthiness and reliability of an individual for the purposes of being security cleared for access to information classified as CONFIDENTIEL UE/EU CONFIDENTIAL or above shall be determined by means of a security investigation conducted by the competent authorities of a Member State in accordance with its national law.
5. The Security Authority or the Security Officer, as appropriate, shall liaise with the national security authorities ('NSAs') or other competent national authorities in the context of security clearance issues.

### *Article 11 Security authorisation procedure*

1. The Security Authority, with the assistance of the Security Officer and after consulting the heads of departments, functions, sectors and units, as appropriate, shall identify the positions within eu-LISA for which the holders need to access information classified CONFIDENTIEL UE/EU CONFIDENTIAL or above to perform their duties and so need to be security authorised.

2. As soon as it is known that an individual will be appointed to a position requiring access to information classified CONFIDENTIEL UE/EU CONFIDENTIAL or above, the Security Officer shall liaise with the NSA of the Member State under whose nationality the individual has been appointed as a staff member to obtain the necessary security clearance questionnaire. The individual shall consent in writing to being submitted to the security clearance procedure and return the respective NSA's questionnaire without delay to the Security Officer.
3. The Security Officer shall ensure the transfer of the completed security clearance questionnaire to the NSA of the Member State under whose nationality the individual has been appointed as a staff member, requesting that a security investigation be undertaken for the level of EUCI to which the individual will require access.
4. Where information relevant to a security investigation is known to the Security Authority or the Security Officer, they shall notify the competent NSA thereof.
5. Following completion of the security investigation, and as soon as possible after having been notified by the relevant NSA of its overall assessment of the findings of the security investigation, the Security Authority:
  - (a) may grant an authorisation for access to EUCI to the individual concerned and authorise access to EUCI up to the relevant level until a date specified by him but for a maximum of 5 years, where the security investigation results in an assurance that nothing adverse is known which would call into question the loyalty, trustworthiness and reliability of the individual;
  - (b) shall, where the security investigation does not result in such an assurance, in accordance with the relevant rules and regulations, notify the individual concerned, who may ask to be heard by the Security Authority, who in turn may ask the competent NSA for any further clarification it can provide according to its national law. If the outcome of the security investigation is confirmed, the authorisation for access to EUCI shall not be issued.
6. The security investigation together with the results obtained shall be subject to the relevant national law in force in the Member State concerned, including its provisions concerning appeals. Decisions by eu-LISA shall be subject to appeals in accordance with the Staff Regulations.
7. eu-LISA shall accept the authorisation for access to EUCI granted by any Union institution, body or agency provided it remains valid. Authorisations shall cover any assignment by the individual concerned within eu-LISA. eu-LISA shall ensure that the relevant NSA is notified of the change of employer.
8. If an individual's period of service does not commence within 12 months of the notification of the outcome of the security investigation, or if there is a break of 12 months in an individual's service, during which time he has not been employed by eu-LISA or by a Union institution, body or agency, or in a position with a national

administration of a Member State, the Security Authority shall refer the matter to the relevant NSA for confirmation that the security clearance remains valid and appropriate.

9. Where information becomes known to the Security Authority concerning a security risk posed by an individual who holds a valid security authorisation, the Security Authority acting in accordance with the relevant rules and regulations shall notify the competent NSA thereof.
10. Where an NSA notifies the Security Authority of the withdrawal of an assurance given in accordance with paragraph 5(a) for an individual who holds a valid authorisation for access to EUCI, the Security Authority may ask for any clarification the NSA can provide according to its national law. If the adverse information is confirmed by the relevant NSA, the security authorisation shall be withdrawn and the individual shall be excluded from access to EUCI and from positions where such access is possible or where he might endanger security.
11. Any decision to withdraw or suspend an authorisation for access to EUCI from any individual falling under the scope of this Decision, and, where appropriate, the reasons for doing so, shall be notified to the individual concerned, who may ask to be heard by the Security Authority. Information provided by an NSA shall be subject to the relevant national law in force in the Member State concerned. Decisions made in this context by the Security Authority shall be subject to appeals in accordance with the Staff Regulations.
12. eu-LISA shall make sure that national experts seconded to it for a position requiring security authorisation to access EUCI shall present, prior to taking up their assignment, a valid PSC or Personnel Security Clearance Certificate ('PSCC'), according to the applicable national laws, to the Security Authority, who on the basis thereof, shall grant a security authorisation for access to EUCI up to the level equivalent to the one referred to in the national security clearance, with a maximum validity for the duration of their assignment.

#### Security Clearance and security authorisation records

13. Records of security clearances and authorisations granted for access to EUCI shall be maintained by the Security Officer in accordance with this Decision. These records shall contain as a minimum the level of EUCI to which the individual may be granted access, the date of issue of the security clearance and its period of validity.
14. The Security Authority may issue a PSCC showing the level of EUCI to which the individual may be granted access (CONFIDENTIEL UE/EU CONFIDENTIAL, or above), the date of validity of the relevant authorisation for access to EUCI and the date of expiry of the certificate itself.

#### Renewal of security authorisations

15. After the initial granting of security authorisations and provided that the individual has had uninterrupted service with eu-LISA or another Union institution, body or agency and

has a continuing need for access to EUCI, the security authorisation for access to EUCI shall be reviewed for renewal, as a general rule, every five years from the date of notification of the outcome of the last security investigation on which it was based.

16. The Security Authority may extend the validity of the existing security authorisation for a period of up to 12 months, if no adverse information has been received from the relevant NSA or other competent national authority within a period of two months from the date of transmission of the request for renewal and the corresponding security clearance questionnaire. If, at the end of this 12-month period, the relevant NSA has not notified the Security Authority of its opinion, the individual shall be assigned to duties which do not require a security authorisation.

### *Article 12 Security authorisation briefings*

1. After having participated in the mandatory security authorisation briefing organised by the Security Officer, all individuals who have been security authorised shall acknowledge in writing that they have understood their obligations in respect of protecting EUCI and the consequences if EUCI is compromised. A record of such a written acknowledgement shall be kept by the Security Officer.
2. All individuals who are authorised to have access to, or required to handle EUCI, shall initially be made aware, and periodically briefed on the threats to security and must report immediately to the Security Officer any approach or activity that they consider suspicious or unusual.
3. All individuals who cease to be employed in duties requiring access to EUCI shall be made aware of, and where appropriate acknowledge in writing, their obligations in respect of the continued protection of EUCI.

### *Article 13 Temporary security authorisations*

1. In exceptional circumstances, where duly justified in the interests of the service and pending completion of a full security investigation, the Security Authority, may, after consulting the NSA of the Member State of which the individual is a national and subject to the outcome of preliminary checks to verify that no relevant adverse information is known, grant a temporary authorisation for individuals to access EUCI for a specific function, without prejudice to the provisions regarding renewal of security clearances. Such temporary authorisations for access to EUCI shall be valid for a single period not exceeding six months.
2. After having been briefed in accordance with Article 12(1), all individuals who have been granted a temporary authorisation shall acknowledge in writing that they have understood their obligations in respect of protecting EUCI and the consequences if EUCI is compromised. A record of such a written acknowledgement shall be kept by the Security Officer.

### *Article 14 Attendance at classified meetings*

1. eu-LISA departments, functions, sectors and units, as appropriate, responsible for organising meetings at which information classified as CONFIDENTIEL UE/EU CONFIDENTIAL or above is discussed, shall inform the Security Officer well in advance of the dates, times, venue and participants of such meetings.
2. Individuals assigned to participate in meetings organised by eu-LISA at which information classified as CONFIDENTIEL UE/EU CONFIDENTIAL or above is discussed, may only do so upon confirmation of their security clearance or security authorisation status. Access to such classified meetings shall be denied to individuals for whom the Security Officer has not received confirmation of the required security clearance, or, to participants of eu-LISA who are not in possession of a security authorisation.
3. Before organising a classified meeting, the meeting organiser or the Security Officer, shall request external participants to provide a PSCC or other proof of security clearance. The Security Officer shall inform the meeting organiser of PSCC or other proof of PSC received. Where applicable, a consolidated list of names may be used, giving the relevant proof of security clearance.
4. Where the Security Authority or the Security Officer are informed by the competent authorities that a PSC has been withdrawn from an individual whose duties require attendance at meetings organised by eu-LISA, they shall notify the eu-LISA department, function, sector and unit, as appropriate, responsible for organising the meeting.

#### *Article 15 Potential Access to EUCI*

Couriers, guards and escorts shall be security authorised to the appropriate level or otherwise appropriately investigated in accordance with national laws, be briefed on security procedures for protecting EUCI and be instructed on their duties for protecting such information entrusted to them.

## **CHAPTER 3 - PHYSICAL SECURITY AIMED AT PROTECTING CLASSIFIED INFORMATION**

#### *Article 16 Basic principles*

1. Physical security measures shall be designed to deny surreptitious or forced entry by an intruder, to deter, impede and detect unauthorised actions and to allow for segregation of personnel in their access to EUCI on a need-to-know basis. Such measures shall be determined based on a risk management process, in accordance with this Decision and its implementing rules.
2. In particular, physical security measures shall be designed to prevent unauthorised access to EUCI by:
  - (a) ensuring that EUCI is handled and stored in an appropriate manner;
  - (b) allowing for segregation of personnel in terms of access to EUCI on the basis of their need-to-know and, where appropriate, their security authorisation;

- (c) deterring, impeding and detecting unauthorised actions; and
  - (d) denying or delaying surreptitious or forced entry by intruders.
3. Physical security measures shall be put in place for all premises, buildings, offices, rooms and other areas in which EUCI is handled or stored, including areas housing communication and information systems as referred to in Chapter 5.
  4. Areas in which EUCI classified as CONFIDENTIEL UE/EU CONFIDENTIAL or above is stored shall be established as Secured Areas in accordance with this Chapter and accredited by the Security Authority, where appropriate in consultation with the Commission Security Authority.
  5. Only equipment or devices approved by the Commission Security Authority and/or the Council Security Authority shall be used for protecting EUCI at the level CONFIDENTIEL UE/EU CONFIDENTIAL or above.

### *Article 17 Physical security requirements and measures*

1. Physical security measures shall be selected on the basis of a threat assessment made by the Security Officer, where appropriate in consultation with the Commission Security Authority, other Commission departments, other Union institutions, agencies or bodies and/or competent authorities in the Member States. eu-LISA shall apply a risk management process for protecting EUCI on its premises to ensure that a commensurate level of physical protection is afforded against the assessed risk. The risk management process shall take account of all relevant factors, in particular:
  - (a) the classification level of EUCI;
  - (b) the form and volume of EUCI, bearing in mind that large quantities or a compilation of EUCI may require more stringent protective measures to be applied;
  - (c) the surrounding environment and structure of the buildings or areas housing EUCI; and
  - (d) the assessed threat from intelligence services which target the Union, its institutions, bodies or agencies, or the Member States and from sabotage, terrorist, subversive or other criminal activities.
2. The Security Officer, applying the concept of defence in depth, shall determine the appropriate combination of physical security measures to be implemented. To that effect, the Security Officer shall develop minimum standards, norms and criteria, set out in implementing rules.
3. The Security Officer is authorised to conduct entry and exit searches to act as a deterrent to the unauthorised introduction of material or the unauthorised removal of EUCI from premises or buildings.
4. When EUCI is at risk of being overlooked, even accidentally, the eu-LISA departments concerned shall take the appropriate measures, as defined by the Security Officer, to counter this risk.



5. For new facilities, physical security requirements and their functional specifications shall be defined in consultation with the Commission Security Authority as part of the planning and design of the facilities. For existing facilities, physical security requirements shall be implemented in accordance with the minimum standards, norms and criteria set out in implementing rules.

### *Article 18 Equipment for the physical protection of EUCI*

1. Two types of physically protected areas shall be established for the physical protection of EUCI:
  - (a) Administrative Areas; and
  - (b) Secured Areas (including technically Secured Areas).
2. The Security Accreditation Authority shall establish that an area meets the requirements to be designated as an Administrative Area, a Secured Area or a technically Secured Area.
3. For Administrative Areas:
  - (a) a visibly defined perimeter shall be established which allows individuals and, where possible, vehicles to be checked;
  - (b) unescorted access shall be granted only to individuals who are duly authorised by the Security Officer or any other competent authority; and
  - (c) all other individuals shall be escorted at all times or be subject to equivalent controls.
4. For Secured Areas:
  - (a) a visibly defined and protected perimeter shall be established through which all entry and exit is controlled by means of a pass or personal recognition system;
  - (b) unescorted access shall be granted only to individuals who are security cleared and specifically authorised to enter the area on the basis of their need-to-know;
  - (c) all other individuals shall be escorted at all times or be subject to equivalent controls.
5. Where entry into a Secured Area constitutes, for all practical purposes, direct access to the classified information contained in it, the following additional requirements shall apply:
  - (a) the level of highest security classification of the information normally held in the area shall be clearly indicated;
  - (b) all visitors shall require specific authorisation to enter the area, shall be escorted at all times and shall be appropriately security cleared unless steps are taken to ensure that no access to EUCI is possible.
6. Secured Areas protected against eavesdropping shall be designated technically Secured Areas. The following additional requirements shall apply:
  - (a) such areas shall be equipped with an Intrusion Detection System ('IDS'), be locked when not occupied and be guarded when occupied. Any keys shall be managed in accordance with Article 20;

- (b) all persons and material entering such areas shall be controlled and logged;
  - (c) such areas shall be regularly physically and/or technically inspected under SA mandate. Such inspections shall also be conducted following any unauthorised entry or suspicion of such entry; and
  - (d) such areas shall be free of unauthorised communication lines, unauthorised telephones or other unauthorised communication devices and electrical or electronic equipment.
7. Notwithstanding point (d) of paragraph 6, before being used in areas where meetings are held or work is being performed involving information classified as SECRET UE/EU SECRET, and where the threat to EUCI is assessed as high, any communications devices and electrical or electronic equipment shall first be examined by the Security Officer to ensure that no intelligible information can be inadvertently or illicitly transmitted by such equipment beyond the perimeter of the Secured Area.
  8. Secured Areas which are not occupied by duty personnel on a 24-hour basis shall, where appropriate, be inspected at the end of normal working hours and at random intervals outside normal working hours, unless an IDS is in place.
  9. Secured Areas and technically Secured Areas may be set up temporarily within an Administrative Area for a classified meeting or any other similar purpose.
  10. The Security Officer shall draw up Security Operating Procedures (SecOPs) for each Secured Area stipulating, in accordance with the provisions of this Decision and its implementing rules:
    - (a) the level of EUCI which may be handled and stored in the area;
    - (b) the surveillance and protective measures to be maintained;
    - (c) the individuals authorised to have unescorted access to the area by virtue of their need-to-know and security authorisation;
    - (d) where appropriate, the procedures for escorts or for protecting EUCI when authorising any other individuals to access the area;
    - (e) any other relevant measures and procedures.
  11. Strong rooms shall be constructed within Secured Areas. The walls, floors, ceilings, windows and lockable doors shall be approved by the Security Officer and afford protection equivalent to a security container approved for the storage of EUCI of the same classification level.

### ***Article 19 Physical protective measures for handling and storing EUCI***

1. EUCI which is classified as RESTREINT UE/EU RESTRICTED may be handled:
  - (a) in a Secured Area,
  - (b) in an Administrative Area provided the EUCI is protected from access by unauthorised individuals, or

- (c) outside a Secured Area or an Administrative Area provided the holder carries the EUCI in accordance with Article 31 and has undertaken to comply with compensatory measures, set out in implementing measures, to ensure that EUCI is protected from access by unauthorised persons.
2. EUCI which is classified as RESTREINT UE/EU RESTRICTED shall be stored in suitable locked office furniture in an Administrative Area or a Secured Area. It may temporarily be stored outside an Administrative Area or a Secured Area provided the holder has undertaken to comply with compensatory measures laid down in implementing rules.
3. EUCI which is classified as CONFIDENTIEL UE/EU CONFIDENTIAL or SECRET UE/EU SECRET may be handled:
  - (a) in a Secured Area;
  - (b) in an Administrative Area provided the EUCI is protected from access by unauthorised individuals; or
  - (c) outside a Secured Area or an Administrative Area provided the holder:
    - (i) has undertaken to comply with compensatory measures, set out in implementing rules to ensure the EUCI is protected from access by unauthorised persons;
    - (ii) keeps the EUCI at all times under his personal control; and
    - (iii) in the case of documents in paper form, has notified the relevant registry of the fact.
4. EUCI which is classified as CONFIDENTIEL UE/EU CONFIDENTIAL or SECRET UE/EU SECRET shall be stored in a Secured Area in a security container or a strong room.

#### *Article 20 Management of keys and combinations used for protecting EUCI*

1. Procedures for managing keys and combination settings for offices, rooms, strong rooms and security containers shall be laid down in implementing rules. Such procedures shall be intended to guard against unauthorised access.
2. Combination settings shall be committed to memory by the smallest possible number of individuals needing to know them. Combination settings for security containers and strong rooms storing EUCI shall be changed:
  - (a) on receipt of a new container;
  - (b) whenever there is a change in personnel knowing the combination;
  - (c) whenever a compromise has occurred or is suspected;
  - (d) when a lock has undergone maintenance or repair; and
  - (e) at least every 12 months.

## CHAPTER 4 - MANAGEMENT OF EU CLASSIFIED INFORMATION

### *Article 21 Basic principles*

1. All EUCI documents shall be managed in compliance with eu-LISA's policy on document management and consequently should be registered, filed, preserved and finally eliminated, sampled or transferred to the Historical Archives, in accordance with the common level retention list for eu-LISA files.
2. Information classified as CONFIDENTIEL UE/EU CONFIDENTIAL or above shall be registered for security purposes prior to distribution and on receipt.
3. Within eu-LISA, an EUCI registry system shall be set up in accordance with the provisions of Article 27.
4. eu-LISA departments and premises where EUCI is handled or stored shall be subject to regular inspection by the Security Officer.
5. EUCI shall be conveyed between services and premises outside physically protected areas as follows:
  - (a) as a general rule, EUCI shall be transmitted by electronic means protected by cryptographic products approved in accordance with Chapter 5;
  - (b) when the means referred to in point (a) are not used, EUCI shall be carried either:
    - (i) on electronic media (e.g. USB sticks, CDs, hard drives) protected by cryptographic products approved in accordance with Chapter 5; or
    - (ii) in all other cases, as prescribed in implementing rules.

### *Article 22 Classifications and markings*

1. Information shall be classified where it requires protection with regard to its confidentiality, in accordance with Article 3(1).
2. The originator of EUCI shall be responsible for determining the security classification level, in accordance with the relevant implementing rules, standards and guidelines regarding classification, and for the initial dissemination of the information.
3. The classification level of EUCI shall be determined in accordance with Article 3(2) and with the relevant implementing rules.
4. The security classification shall be clearly and correctly indicated, regardless of whether the EUCI is on paper, oral, electronic or in any other form.
5. Individual parts of a given document (i.e. pages, paragraphs, sections, annexes, appendices, attachments and enclosures) may require different classifications and be marked accordingly, including when stored in electronic form.
6. The overall classification level of a document or file shall be at least as high as that of its most highly classified component. When information from various sources is collated,

the final product shall be reviewed to determine its overall security classification level, since it may warrant a higher classification than its component parts.

7. To the extent possible, documents containing parts with different classification levels shall be structured so that parts with a different classification level may be easily identified and detached if necessary.
8. The classification of a letter or note covering enclosures shall be as high as the highest classification of its enclosures. The originator shall indicate clearly at which level it is classified when detached from its enclosures by means of an appropriate marking, e.g.:

CONFIDENTIEL UE/EU CONFIDENTIAL

Without attachment(s) RESTREINT UE/EU RESTRICTED

### *Article 23 Markings*

In addition to one of the security classification markings set out in Article 3(2), EUCI may bear additional markings, such as:

- (a) an identifier to designate the originator;
- (b) any caveats, code-words or acronyms specifying the field of activity to which the document relates, a particular distribution on a need-to-know basis or restrictions on use;
- (c) where appropriate, releasability markings;
- (d) where applicable, the date or specific event after which it may be downgraded or declassified.

### *Article 24 Abbreviated classification markings*

1. Standardised abbreviated classification markings may be used to indicate the classification level of individual paragraphs of a text. Abbreviations shall not replace the full classification markings.
2. The following standard abbreviations may be used within EU classified documents to indicate the classification level of sections or blocks of text of less than a single page:

SECRET UE/EU SECRET	S-UE/EU-S
CONFIDENTIEL UE/EU CONFIDENTIAL	C-UE/EU-C
RESTREINT UE/EU RESTRICTED	R-UE/EU-R

### *Article 25 Creation of EUCI*

1. When creating an EU classified document:
  - (a) each page shall be marked clearly with the classification level;
  - (b) each page shall be numbered;
  - (c) the document shall bear a registration number and a subject, which is not itself classified information, unless it is marked as such;
  - (d) the document shall be dated;

- (e) documents classified as SECRET UE/EU SECRET shall bear a copy number on every page, if they are to be distributed in several copies.
2. Where it is not possible to apply paragraph 1 to EUCI, other appropriate measures shall be taken in accordance with implementing rules.

#### ***Article 26 Downgrading and declassification of EUCI***

1. At the time of its creation, the originator shall indicate, where possible, whether EUCI can be downgraded or declassified on a given date or following a specific event.
2. Each eu-LISA department shall regularly review EUCI for which it is the originator to ascertain whether the classification level still applies. A system to review the classification level of registered EUCI which has originated in eu-LISA no less frequently than every five years shall be established by implementing rules. Such a review shall not be necessary where the originator has indicated from the outset that the information will automatically be downgraded or declassified and the information has been marked accordingly.
3. Information classified as RESTREINT UE/EU RESTRICTED having originated in eu-LISA will be considered to be automatically declassified after thirty years.

#### ***Article 27 EUCI registry in eu-LISA***

1. Within eu-LISA, a registry shall be established by the Security Authority to act as the central receiving and dispatching authority for EUCI. It shall also act as the main point of entry and exit for all information classified RESTREINT UE/EU RESTRICTED and up to and including SECRET UE/EU SECRET exchanged between eu-LISA and, when provided for in specific arrangements, other Union institutions, agencies and bodies as well as third States associated with the implementation, application and development of the Schengen acquis and with Dublin- and Eurodac-related measures and international organisations and other relevant entities referred to in Article 43 of Regulation (EU) 2018/1726.
2. The EUCI registry in eu-LISA shall be established as a Secured Area as defined in Chapter 3.

#### ***Article 28 Registry control officer***

1. The EUCI registry shall be managed by the Registry Control Officer ('RCO').
2. The RCO shall be appropriately security-cleared.
3. The RCO shall be subject to the supervision of the Security Officer, as far as the application of the provisions regarding the handling of EUCI documents and compliance with the relevant security rules, standards and guidelines is concerned.
4. Within his responsibility for managing the EUCI Registry, the RCO shall assume the following overall tasks in accordance with this Decision and the relevant implementing rules, standards and guidelines:

- manage operations relating to the registration, preservation, reproduction, translation, transmission, dispatch and destruction or transfer to the historical archives service of EUCI,
- verify periodically the need to maintain the classification of information,
- assume any other tasks related to the protection of EUCI defined in implementing rules.

### *Article 29 Registration of EUCI for security purposes*

1. For the purposes of this Decision, registration for security purposes (hereinafter referred to as 'registration') means the application of procedures which record the life-cycle of EUCI, including its dissemination.
2. All information or material classified as CONFIDENTIEL UE/EU CONFIDENTIAL or above shall be registered in the EUCI Registry when it is received in or dispatched from an organisational entity.
3. When EUCI is handled or stored using a Communication and Information System (CIS), registration procedures may be performed by processes within the CIS itself.
4. More detailed provisions concerning the registration of EUCI for security purposes shall be laid down in implementing rules.

### *Article 30 Copying and translating EU classified documents*

1. Where the originator of documents classified as SECRET UE/EU SECRET or below has not imposed caveats on their copying or translation, such documents may be copied or translated on instruction from the holder.
2. The security measures applicable to the original document shall apply to copies and translations thereof.

### *Article 31 Carriage of EUCI*

1. EUCI shall be carried in such a way as to protect it from unauthorised disclosure during its carriage.
2. Carriage of EUCI shall be subject to the protective measures, which shall:
  - be commensurate with the level of classification of the EUCI carried, and
  - be adapted to the specific conditions of its carriage, in particular depending on whether EUCI is carried:
    - within an eu-LISA building or a self-contained group of eu-LISA buildings,
    - between eu-LISA buildings located in the same Member State,
    - within the Union,
    - from within the Union to the territory of a third State associated with the implementation, application and development of the Schengen acquis and with Dublin- and Eurodac-related measures, and
    - be adapted to the nature and form of the EUCI.

3. These protective measures shall be laid down in detail in implementing rules or, in case of projects and programmes referred to in Article 42, as an integral part of the relevant Programme or Project Security Instructions (PSI).
4. The implementing rules or PSI shall include provisions commensurate with the level of EUCI, regarding:
  - the type of carriage, such as hand carriage, carriage by diplomatic or military courier, carriage by postal services or commercial courier services,
  - packaging of EUCI,
  - technical countermeasures for EUCI carried on electronic media,
  - any other procedural, physical or electronic measure,
  - registration procedures,
  - use of security authorised personnel.
5. When EUCI is carried on electronic media, and notwithstanding Article 21(5), the protective measures set out in the relevant implementing rules may be supplemented by appropriate technical countermeasures approved by the Security Officer so as to minimise the risk of loss or compromise.

#### *Article 32 Destruction of EUCI*

1. EU classified documents which are no longer required may be destroyed, taking account of regulations on archives and of eu-LISA's rules on document management and archiving, and in particular with the eu-LISA Retention List.
2. EUCI of the level of CONFIDENTIEL UE/EU CONFIDENTIAL or above shall be destroyed by the RCO of the EUCI registry on instruction from the holder or from a competent authority. The RCO shall update the logbooks and other registration information accordingly.
3. For documents classified as SECRET UE/EU SECRET such destruction shall be performed by the RCO in the presence of a witness who shall be cleared to at least SECRET UE/EU SECRET level.
4. The registrar and the witness, where the presence of the latter is required, shall sign a destruction certificate, which shall be filed in the registry. The RCO of the EUCI registry shall keep destruction certificates of documents classified as CONFIDENTIEL UE/EU CONFIDENTIAL or SECRET UE/EU SECRET for a period of at least five years.
5. Classified documents, including those classified as RESTREINT UE/EU RESTRICTED, shall be destroyed by methods which shall be defined in implementing rules and which shall meet relevant EU standards.
6. Computer storage media used for EUCI shall be destroyed in accordance with procedures laid down in implementing rules.



### *Article 33 Destruction of EUCI in emergencies*

1. eu-LISA departments holding EUCI shall prepare plans based on local conditions for the safeguarding of EU classified material in a crisis including if necessary emergency destruction and evacuation plans. They shall promulgate instructions deemed necessary to prevent EUCI from falling into unauthorised hands.
2. The arrangements for the safeguarding and/or destruction of CONFIDENTIEL UE/EU CONFIDENTIAL material in a crisis shall under no circumstances adversely affect the safeguarding or destruction of SECRET UE/EU SECRET material, including the enciphering equipment, whose treatment shall take priority over all other tasks.
3. In the event of an emergency, if there is an imminent risk of unauthorised disclosure, EUCI shall be destroyed by the holder in such a way that it cannot be reconstructed in whole or in part. The originator and originating registry shall be informed of the emergency destruction of registered EUCI.
4. More detailed provisions for destruction of EUCI shall be laid down in implementing rules.

## CHAPTER 5 - PROTECTION OF EU CLASSIFIED INFORMATION IN COMMUNICATION AND INFORMATION SYSTEMS (CIS)

### *Article 34 Basic principles of Information Assurance*

1. Information Assurance (IA) in the field of communication and information systems is the confidence that such systems will protect the information they handle and will function as they need to, when they need to, under the control of legitimate users.
2. Effective Information Assurance shall ensure appropriate levels of:
  - Authenticity: the guarantee that information is genuine and from bona fide sources;
  - Availability: the property of being accessible and usable upon request by an authorised entity;
  - Confidentiality: the property that information is not disclosed to unauthorised individuals, entities or processes;
  - Integrity: the property of safeguarding the accuracy and completeness of assets and information;
  - Non-repudiation: the ability to prove an action or event has taken place, so that this event or action cannot subsequently be denied.
3. IA shall be based on a risk management process.

### *Article 35 Definitions*

For the purpose of this Chapter, the following definitions apply:

- (a) 'Accreditation' means the formal authorisation and approval granted to a communication and information system by the Security Accreditation Authority (SAA) to process EUCI in its operational environment, following the formal validation of the Security Plan and its correct implementation;
- (b) 'Accreditation Process' means the necessary steps and tasks required prior to the accreditation by the Security Accreditation Authority. These steps and tasks shall be specified in an Accreditation Process Standard;
- (c) 'Communication and Information System' (CIS) means any system enabling the handling of information in electronic form. A communication and information system shall comprise the entire assets required for it to operate, including the infrastructure, organisation, personnel and information resources;
- (d) 'Residual risk' means the risk which remains after security measures have been implemented, given that not all threats are countered and not all vulnerabilities can be eliminated;
- (e) 'Risk' means the potential that a given threat will exploit internal and external vulnerabilities of an organisation or of any of the systems it uses and thereby cause harm to the organisation and to its tangible or intangible assets. It is measured as a combination of the likelihood of threats occurring and their impact;
- (f) 'Risk acceptance' is the decision to agree to the further existence of a residual risk after risk treatment;
- (g) 'Risk assessment' consists of identifying threats and vulnerabilities and conducting the related risk analysis, i.e. the analysis of probability and impact;
- (h) 'Risk communication' consists of developing awareness of risks among CIS user communities, informing approval authorities of such risks and reporting them to operating authorities;
- (i) 'Risk treatment' consists of mitigating, removing, reducing (through an appropriate combination of technical, physical, organisational or procedural measures), transferring or monitoring the risk.

### *Article 36 CIS handling EUCI*

1. CIS shall handle EUCI in accordance with the concept of IA.
2. CIS handling EUCI shall comply with the [*Decision of the Management Board of eu-LISA on the security rules on the protection of communication and information systems in eu-LISA*<sup>7</sup>]. CIS handling EUCI shall undergo security accreditation, taking into account the specific risks related to the environment of the Agency. The following aspects shall in particular be covered:
  - (a) the security needs must be identified through a business impact assessment;

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<sup>7</sup> To be adopted by December 2019

- (b) the information system and the data therein must undergo a formal asset classification;
  - (c) all mandatory security measures as determined by the policy on security of information systems must be implemented;
  - (d) a risk management process must be applied, consisting of the following steps: threat and vulnerability identification, risk assessment, risk treatment, risk acceptance and risk communication; the output of the risk management process, in the form of a risk treatment plan, must be incorporated in the design, implementation and operation of the CIS;
  - (e) a security plan, including the Security Policy and the Security Operating Procedures, is defined, implemented, checked and reviewed.
3. All staff involved in the design, development, testing, operation, management or usage of CIS handling EUCI shall notify to the SAA all potential security weaknesses, incidents, breaches of security or compromise which may have an impact on the protection of the CIS and/or the EUCI therein.
4. Where the protection of EUCI is provided by cryptographic products, such products shall be approved as follows:
  - (a) preference shall be given to products which have been approved by the Council or by the Secretary-General of the Council in its function as crypto approval authority of the Council, upon recommendation of the Commission Security Expert Group;
  - (b) where warranted on specific operational grounds, the Crypto Approval Authority (CAA) may, upon recommendation of the Commission Security Authority, waive the requirements referred to under a) and grant an interim approval for a specific period.
5. During transmission, processing and storage of EUCI by electronic means, approved cryptographic products shall be used. Notwithstanding this requirement, specific procedures may be applied under emergency circumstances or in specific technical configurations after approval by the CAA.
6. Security measures shall be implemented to protect CIS handling information classified CONFIDENTIEL UE/EU CONFIDENTIAL or above against compromise of such information through unintentional electromagnetic emanations ('TEMPEST security measures'). Such security measures shall be commensurate with the risk of exploitation and the level of classification of the information.
7. The Security Authority shall assume the following functions:
  - IA Authority (IAA),
  - Security Accreditation Authority (SAA),
  - TEMPEST Authority (TA),
  - Crypto Approval Authority (CAA),
  - Crypto Distribution Authority (CDA).
8. The responsibilities of the functions described in paragraph 7 will be defined in the implementing rules.

### *Article 37 Accreditation of CIS handling EUCI*

1. All CIS handling EUCI shall undergo an accreditation process, based upon the principles of IA, whose level of detail must be commensurate with the level of protection required.
2. The accreditation process shall include the formal validation by the SAA of the Security Plan of the CIS concerned. The Security Plan shall then be submitted for adoption by the Management Board in accordance with Article 19(1)(z) of Regulation (EU) 2018/1726, in order to obtain assurance that:
  - (a) the risk management process, as referenced in Article 36(2), has been properly carried out;
  - (b) the System Owner has knowingly accepted the residual risk; and
  - (c) a sufficient level of protection of the CIS, and of the EUCI handled in it, has been achieved in accordance with this decision.
3. The SAA shall issue an accreditation statement which determines the maximum classification level of the EUCI that may be handled in the CIS as well as the corresponding terms and conditions for operation. The Commission shall be informed of the accreditation of any system.
4. A joint Security Accreditation Board (SAB) shall be responsible for accrediting eu-LISA's CIS handling EUCI involving several parties. It shall be composed of an SAA representative of each party involved and be chaired by an SAA representative of eu-LISA.
5. The accreditation process shall consist of a series of tasks to be assumed by the parties involved. The responsibility for the preparation of the accreditation files and documentation shall rest entirely upon the CIS System Owner.
6. The accreditation shall be the responsibility of the SAA, who, at any moment in the life cycle of the CIS, shall have the right to:
  - (a) require that an accreditation process be applied;
  - (b) audit or inspect the CIS;
  - (c) where conditions for operation are no any longer satisfied, require the definition and effective implementation of a security improvement plan within a well-defined timescale, potentially withdrawing permission to operate the CIS until conditions for operation are again satisfied.
7. The accreditation process shall be established in a standard on the accreditation process for CIS handling EUCI, which shall be defined in implementing rules in accordance with the Commission's Security Notice on security accreditation of communication and information systems handling EUCI<sup>8</sup>.

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<sup>8</sup> C(2019) 1890.

### *Article 38 Emergency circumstances*

1. Notwithstanding the provisions of this Chapter, the specific procedures described below may be applied in an emergency, such as during impending or actual crisis, conflict, war situations or in exceptional operational circumstances.
2. EUCl may be transmitted using cryptographic products which have been approved for a lower classification level or without encryption with the consent of the competent authority if any delay would cause harm clearly outweighing the harm entailed by any disclosure of the classified material and if:
  - (a) the sender and recipient do not have the required encryption facility; and
  - (b) the classified material cannot be conveyed in time by other means.
3. Classified information transmitted under the circumstances set out in paragraph 1 shall not bear any markings or indications distinguishing it from information which is unclassified or which can be protected by an available cryptographic product. Recipients shall be notified of the classification level, without delay, by other means.
4. A subsequent report shall be made to the competent authority, the Security Officer and the Management Board.

## CHAPTER 6 – INDUSTRIAL SECURITY

### *Article 39 Basic principles*

1. Industrial security is the application of measures to ensure the protection of EUCl
  - (a) within the framework of classified contracts, by:
    - (i) candidates or tenderers throughout the tendering and contracting procedure;
    - (ii) contractors or subcontractors throughout the life-cycle of classified contracts;
  - (b) within the framework of classified grant agreements, by
    - (i) applicants during grant award procedures;
    - (ii) beneficiaries throughout the life-cycle of classified grant agreements.
2. Unless stated otherwise, provisions in this Chapter referring to classified contracts or contractors shall be applicable also to classified subcontracts or subcontractors.

### *Article 40 Definitions*

For the purpose of this Chapter, the following definitions shall apply:

- (a) 'Classified contract' means a framework contract or contract, as referred to in Council Regulation (EC, Euratom) 2018/1046<sup>9</sup>, entered into by eu-LISA, with a contractor for

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<sup>9</sup> Regulation (EU, Euratom) 2018/1046 of the European Parliament and of the Council of 18 July 2018 on the financial rules applicable to the general budget of the Union, amending Regulations (EU) No 1296/2013, (EU) No 1301/2013, (EU) No 1303/2013, (EU) No 1304/2013, (EU) No 1309/2013, (EU) No 1316/2013, (EU) No 223/2014, (EU) No 283/2014, and Decision No 541/2014/EU and repealing Regulation (EU, Euratom) No 966/2012 (OJ L 193, 30.7.2018, p. 1).

the supply of movable or immovable assets, the execution of works or the provision of services, the performance of which requires or involves the creation, handling or storing of EUCl;

- (b) 'Classified subcontract' means a contract entered into by a contractor of eu-LISA, with another contractor (i.e. the subcontractor) for the supply of movable or immovable assets, the execution of works or the provision of services, the performance of which requires or involves the creation, handling or storing of EUCl;
- (c) 'Classified grant agreement' means an agreement whereby eu-LISA awards a grant, as referred to in Article 91 of the Financial Rules of eu-LISA<sup>10</sup>, the performance of which requires or involves the creation, handling or storing of EUCl;
- (d) 'Designated Security Authority' (DSA) means an authority responsible to the National Security Authority (NSA) of a Member State which is responsible for communicating to industrial or other entities national policy on all matters of industrial security and for providing direction and assistance in its implementation. The function of DSA may be carried out by the NSA or by any other competent authority.

#### ***Article 41 Procedure for classified contracts or grant agreements***

1. eu-LISA, as the contracting authority, shall ensure that the minimum standards on industrial security set out in this Chapter, are referred to or incorporated in the contract, and complied with when awarding classified contracts or grant agreements.
2. For the purposes of paragraph 1, the competent services within eu-LISA may seek the advice of the Directorate-General for Human Resources and Security of the European Commission, and in particular its Security Directorate, and shall ensure that model contracts and subcontracts and model grant agreements include provisions reflecting the basic principles and minimum standards for protecting EUCl to be complied with by contractors and subcontractors, and respectively beneficiaries of grant agreements.
3. eu-LISA shall closely cooperate with the NSA, the DSA or any other competent authority of the Member States concerned.
4. When an eu-LISA officer intends to launch a procedure aimed at concluding a classified contract or grant agreement, (s)he shall seek the advice of the Security Officer on issues regarding the classified nature and elements of the procedure, during all its stages.
5. Templates for and models of classified contracts and subcontracts, classified grant agreements, contract notices, guidance on the circumstances where Facility Security Clearances (FSCs) are required, Programme or Project Security Instructions (PSI), Security Aspects Letters (SALs), visits, transmission and carriage of EUCl under classified

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<sup>10</sup> Management Board Decision 2019-198 REV 1 of 28.8.2019 establishing the Financial Rules of eu-LISA.

contracts or classified grant agreements shall be laid down in the Commission implementing rules on industrial security.

6. eu-LISA may conclude classified contracts or grant agreements which entrust tasks involving or entailing access to or the handling or storage of EU CI by economic operators registered in a Member State.

#### *Article 42 Security elements in a classified contract or grant agreement*

1. Classified contracts or grant agreements shall include the following security elements:

##### Programme or Project Security Instructions

- (a) 'Programme or Project Security Instruction' (PSI) means a list of security procedures which are applied to a specific programme or project in order to standardise security procedures. It may be revised throughout the programme or project.
- (b) Based on a generic PSI as developed by the Directorate-General Human Resources and Security of the Commission, eu-LISA departments responsible for programmes or projects involving handling or storage of EU CI may develop, where appropriate, specific PSIs.
- (c) A specific PSI shall be developed in particular for programmes and projects characterised by their considerable scope, scale or complexity, or by the multitude and/or the diversity of contractors, beneficiaries and other partners and stakeholders involved, for instance as regards their legal status. The specific PSI shall be developed by the eu-LISA department(s) managing the programme or project, in close cooperation with the Security Officer.
- (d) The Security Officer shall submit the specific PSIs for advice to the Commission.

##### Security Aspects Letter

- (a) 'Security Aspects Letter' (SAL) means a set of special contractual conditions, issued by the contracting authority, which forms an integral part of any classified contract involving access to or the creation of EU CI, that identifies the security requirements and those elements of the contract requiring security protection.
  - (b) The contract-specific security requirements shall be described in a SAL. The SAL shall, where appropriate, contain the Security Classification Guide ('SCG') and shall be an integral part of a classified contract or sub-contract, or grant agreement.
  - (c) The SAL shall contain the provisions requiring the contractor or beneficiary to comply with the minimum standards laid down in this Decision. The contracting authority shall ensure the SAL indicates that non-compliance with these minimum standards may constitute sufficient grounds for the contract or the grant agreement to be terminated.
2. Both PSIs and SALs shall include a SCG as a mandatory security element:
    - (a) 'Security Classification Guide' (SCG) means a document which describes the elements of a programme, project, contract or grant agreement which are classified, specifying the applicable security classification levels. The SCG may be expanded throughout the

life of the programme, project, contract or grant agreement and the elements of information may be re-classified or downgraded; where an SCG exists it shall be part of the SAL.

- (b) Prior to launching a call for tender or letting a classified contract, eu-LISA, as contracting authority, shall determine the security classification of any information to be provided to candidates and tenderers or contractors, as well as the security classification of any information to be created by the contractor. For that purpose, it shall prepare an SCG to be used for the performance of the contract, in accordance with this Decision and its implementing rules, after consulting the Security Officer.
- (c) In order to determine the security classification of the various elements of a classified contract, the following principles shall apply:
  - (i) in preparing an SCG, eu-LISA, as the contracting authority, shall take into account all relevant security aspects, including the security classification assigned to information provided and approved to be used for the contract by the originator of the information;
  - (ii) the overall level of classification of the contract may not be lower than the highest classification of any of its elements; and
  - (iii) where relevant, eu-LISA shall liaise with the Member States' NSAs, DSAs or any other competent security authority concerned in the event of any changes regarding the classification of information created by or provided to contractors in the performance of a contract and when making any subsequent changes to the SCG.

#### ***Article 43 Access to EUCI for contractors' and beneficiaries' staff***

eu-LISA, as the contracting or granting authority, shall ensure that the classified contract or classified grant agreement includes provisions indicating that staff of a contractor, subcontractor or beneficiary who, for the performance of the classified contract, subcontract or grant agreement, require access to EUCI, shall be granted such access only if:

- (a) he has been security authorised to the relevant level or is otherwise duly authorised by their need-to-know has been determined;
- (b) they have been briefed on the applicable security rules for protecting EUCI, and have acknowledged their responsibilities with regard to protecting such information;
- (c) they have been security cleared at the relevant level for information classified as CONFIDENTIEL UE/EU CONFIDENTIAL or SECRET UE/EU SECRET by the respective NSA, DSA or any other competent authority.

#### ***Article 44 Facility security clearance***

1. 'Facility Security Clearance' (FSC) means an administrative determination by a NSA, DSA or any other competent security authority that, from the security viewpoint, a facility can afford an adequate level of protection to EUCI to a specified security classification level.
2. An FSC granted by the NSA or DSA or any other competent security authority of a Member State to indicate, in accordance with national laws and regulations, that an



economic operator can protect EUCI at the appropriate classification level (CONFIDENTIEL UE/EU CONFIDENTIAL or SECRET UE/EU SECRET) within its facilities, shall be presented to the Security Officer, who will forward it to the eu-LISA department responsible for the contract or the grant, before a candidate, tenderer or contractor, or grant applicant or beneficiary may be provided with or granted access to EUCI.

3. Where relevant, eu-LISA as the contracting authority shall notify, through the Security Officer, the appropriate NSA, DSA or any other competent security authority that an FSC is required for performing the contract. An FSC or PSC shall be required where EUCI classified as CONFIDENTIEL UE/EU CONFIDENTIAL or SECRET UE/EU SECRET has to be provided in the course of the procurement or grant award procedure.
4. eu-LISA, as the contracting or granting authority, shall not award a classified contract or a grant agreement to a preferred bidder or participant before having received confirmation from the NSA, DSA or any other competent security authority of the Member State in which the contractor or subcontractor concerned is registered that, where required, an appropriate FSC has been issued.
5. When the Security Authority has been notified by the NSA, DSA or any other competent security authority which has issued an FSC about changes affecting the FSC, it shall inform the eu-LISA department responsible for the contract or grant. In the case of a sub-contract, the NSA, DSA or any other competent security authority shall be informed accordingly.
6. Withdrawal of an FSC by the relevant NSA, DSA or any other competent security authority shall constitute sufficient grounds for eu-LISA, to terminate a classified contract or exclude a candidate, tenderer or applicant from the competition. A provision to that effect shall be included in the model contracts and grant agreements to be developed.

#### *Article 45 Provisions for classified contracts and grant agreements*

1. Where EUCI is provided to a candidate, tenderer or applicant during the procurement procedure, the call for tender or call for proposal shall contain a provision obliging the candidate, tenderer or applicant failing to submit a tender or proposal or who is not selected, to return all classified documents within a specified period of time.
2. eu-LISA, as the contracting or granting authority, shall notify, through the Security Authority, the competent NSA, DSA or any other competent security authority of the fact that a classified contract or grant agreement has been awarded, and of the relevant data, such as the name of the contractor(s) or beneficiaries, the duration of the contract and the maximum level of classification.
3. When such contracts or grant agreements are terminated, the Security Authority shall promptly notify the NSA, DSA or any other competent security authority of the Member State in which the contractor or grant beneficiary is registered.

4. As a general rule, the contractor or grant beneficiary shall be required to return to the contracting or granting authority, upon termination of the classified contract or the grant agreement, or of the participation of a grant beneficiary, any EUCI held by it.
5. Specific provisions for the disposal of EUCI during the performance of the classified contract or the classified grant agreement or upon its termination shall be laid down in the SAL.
6. Where the contractor or grant beneficiary is authorised to retain EUCI after termination of a classified contract or grant agreement, the minimum standards contained in this Decision shall continue to be complied with and the confidentiality of EUCI shall be protected by the contractor or the grant beneficiary.

#### *Article 46 Specific provisions for classified contracts*

1. The conditions relevant for the protection of EUCI under which the contractor may subcontract shall be defined in the call for tender and in the classified contract.
2. A contractor shall obtain permission from the contracting authority, before subcontracting any parts of a classified contract. No subcontract involving access to EUCI may be awarded to subcontractors registered in a third country, unless there is a regulatory framework for the security of information as provided for in Chapter 7.
3. The contractor shall be responsible for ensuring that all sub-contracting activities are undertaken in accordance with the minimum standards laid down in this Decision and shall not provide EUCI to a subcontractor without the prior written consent of the contracting authority.
4. With regard to EUCI created or handled by the contractor, eu-LISA shall be considered to be the originator, and the rights incumbent on the originator shall be exercised by the contracting authority.

#### *Article 47 Visits in connection with classified contracts*

1. Where an eu-LISA staff member or contractors' or grant beneficiaries' personnel require access to information classified as CONFIDENTIEL UE/EU CONFIDENTIAL or SECRET UE/EU SECRET in each other's premises for the performance of a classified contract or grant agreement, visits shall be arranged in liaison with the NSAs, DSAs or any other competent security authority concerned. The Security Authority shall be informed of such visits. However, in the context of specific programmes or projects, the NSAs, DSAs or any other competent security authority may also agree on a procedure whereby such visits can be arranged directly.
2. All visitors shall hold an appropriate security clearance and have a 'need-to-know' for access to the EUCI related to the classified contract.
3. Visitors shall be given access only to EUCI related to the purpose of the visit.
4. More detailed provisions shall be set out in implementing rules.

5. Compliance with the provisions regarding visits in connection with classified contracts, set out in this Decision and in the implementing rules referred to in paragraph 4, shall be mandatory.

***Article 48 Transmission and carriage of EUCI in connection with classified contracts or classified grant agreements***

1. With regard to the transmission of EUCI by electronic means, the relevant provisions of Chapter 5 of this Decision shall apply.
2. With regard to the carriage of EUCI, the relevant provisions of Chapter 4 of this Decision and its implementing rules shall apply, in accordance with national laws.

***Article 49 Transfer of EUCI to contractors or grant beneficiaries located in third states***

EUCI shall be transferred to contractors or grant beneficiaries located in third States associated with the implementation, application and development of Schengen acquis and with Dublin- and Eurodac-related measures, in accordance with security measures agreed between the Security Authority, and the NSA, DSA or other competent security authority of the concerned third country where the contractor or grant beneficiary is registered, provided that the security of information agreement covering industrial security aspects exists between the EU and that third country.

***Article 50 Handling of information classified as RESTREINT UE/EU RESTRICTED in the context of classified contracts or classified grant agreements***

1. Protection of information classified as RESTREINT UE/EU RESTRICTED handled or stored under classified contracts or grant agreements shall be based on the principles of proportionality and cost-effectiveness.
2. No FSC or PSC shall be required in the context of classified contracts or classified grant agreements involving the handling of information classified at the level of RESTREINT UE/EU RESTRICTED.
3. Where a contract or grant agreement involves handling of information classified as RESTREINT UE/EU RESTRICTED in a CIS operated by a contractor or grant beneficiary, eu-LISA, as the contracting or granting authority, shall ensure, where necessary after consulting the Security Authority, that the contract or grant agreement specifies the necessary technical and administrative requirements regarding accreditation or approval of the CIS commensurate with the assessed risk, taking account of all relevant factors. The scope of accreditation or approval of such CIS shall be agreed between the Security Authority and the relevant NSA or DSA.

## CHAPTER 7 – EXCHANGE OF CLASSIFIED INFORMATION WITH UNION INSTITUTIONS, AGENCIES, BODIES AND OFFICES, WITH MEMBER STATES AND WITH THIRD STATES AND INTERNATIONAL ORGANISATIONS

### *Article 51 Basic principles*

1. Where eu-LISA determines that there is a need to exchange classified information with the relevant authorities of third States or with international organisations, eu-LISA shall establish administrative arrangements with the relevant authorities of the third State associated with the implementation, application and development of the Schengen acquis and with Dublin- and Eurodac-related measures or working arrangements with the international organisation concerned. Such administrative and working arrangements may be concluded only with the authorisation of the Management Board and after the prior approval of the Commission. They shall not be binding on the Union or on the Member States.
2. Administrative or working arrangements involving access to EUCI may only be concluded with the relevant authorities of third countries associated with the implementation, application and development of the Schengen acquis and with Dublin- and Eurodac-related measures or with international organisations with which the European Commission already has an Administrative Arrangement<sup>11</sup> or Security of Information Agreement within the meaning of Chapter 7 of Commission Decision 2015/444.
3. Where in the absence of an administrative or working arrangement eu-LISA determines there is an exceptional need in the context of a Union political or legal framework to release EUCI to relevant authorities of a third State associated with the implementation, application and development of the Schengen acquis and with Dublin- and Eurodac-related measures or to an international organisation, the Security Authority shall consult the Commission and receive its prior approval before the Management Board can decide to proceed to any ad hoc release of EUCI to such authorities.
4. EUCI may only be shared with a Union institution, agency, body or office which has equivalent basic principles and minimum standards for protecting EUCI in place and if there is an appropriate legal or administrative framework to that effect, which may include administrative arrangements concluded in accordance with the relevant regulations.

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<sup>11</sup> In accordance with Article 56 of Commission Decision 2015/444, as a general rule, administrative arrangements with third States or international organisations allow the exchange of classified information no higher than RESTREINT UE/EU RESTRICTED.

5. The decision to release EUCI originating in eu-LISA shall be taken by the eu-LISA department, as originator of this EUCI within eu-LISA, on a case-by-case basis, according to the nature and content of such information, the recipient's need-to-know and the measure of advantage to the Union. If the originator of the classified information for which release is desired, or of the source material it may contain, is not eu-LISA, the eu-LISA department which holds this classified information, shall first seek the originator's written consent to release. If the originator cannot be established, the eu-LISA department, which holds this classified information, shall assume the former's responsibility after consulting the Commission.

#### *Article 52 Sharing EUCI with Union institutions, agencies, bodies and offices*

1. Before entering into an administrative arrangement for sharing EUCI with a Union institution, agency, body or office, eu-LISA shall seek assurance that the Union institution, agency, body or office concerned:
  - (a) has a regulatory framework for the protection of EUCI in place, which lays down basic principles and minimum standards equivalent to those laid down in this Decision and its implementing rules;
  - (b) applies security standards and guidelines regarding personnel security, physical security, management of EUCI and security of Communication and Information Systems (CIS), which guarantee an equivalent level of protection of EUCI as that afforded in the eu-LISA;
  - (c) marks classified information which it creates, as EUCI.
2. The Security Officer shall, in close cooperation with the Commission, be the lead service within eu-LISA for the preparation of administrative arrangements referred in paragraph 1.
3. The Security Authority shall seek the Commission's prior approval for the conclusion of these administrative arrangements before submitting them to the Management Board. Such administrative arrangements shall, as a general rule, take the form of an Exchange of Letters, signed by the Security Authority on behalf of eu-LISA.
4. Before entering into an administrative arrangement on sharing EUCI, the eu-LISA Security Authority shall ensure that an assessment visit has been conducted aimed at assessing the regulatory framework for protecting EUCI and ascertaining the effectiveness of measures implemented for protecting EUCI. The administrative arrangement shall enter into force, and EUCI shall be shared, only if the outcome of this assessment visit is satisfactory and the recommendations made further to the visit have been complied with. Regular follow-up assessment visits shall be conducted to verify that the administrative arrangement is complied with and the security measures in place continue to meet the basic principles and minimum standards agreed.
5. Within eu-LISA, the EUCI registry shall be the point of entry and exit for classified information sharing with other Union institutions, agencies, bodies and offices.

### ***Article 53 Sharing EUCI with Member States***

1. EUCI may be shared with Member States provided that they protect that information in accordance with the requirements applicable to classified information bearing a national security classification at the equivalent level as set out in the table of equivalence of security classifications contained in Annex I of Commission Decision (EU, Euratom) 2015/444.
2. Where Member States introduce classified information bearing a national security classification marking into the structures or networks of the European Union, eu-LISA shall protect that information in accordance with the requirements applicable to EUCI at the equivalent level as set out in the table of equivalence of security classifications contained in Annex I of Commission Decision (EU, Euratom) 2015/444.

### ***Article 54 Exchange of EUCI with the relevant authorities of third States and international organisations***

1. Administrative or working arrangements for the exchange of EUCI with the relevant authorities of third States associated with the implementation, application and development of the Schengen acquis and with Dublin- and Eurodac-related measures or with international organisations, established by eu-LISA within the meaning of Article 51(1), shall ensure that EUCI is given protection appropriate to its classification level and according to minimum standards which are laid down in this Decision.
2. The Security Officer shall, in close cooperation with the Commission, be the lead service within eu-LISA for the preparation of administrative or working arrangements referred in paragraph 1.
3. The Security Authority shall seek the Commission's prior approval for the conclusion of these arrangements before submitting them to the Management Board. They shall be signed by the Security Authority on behalf of eu-LISA.

### ***Article 55 Exceptional ad hoc release of EUCI***

1. In the absence of an administrative or working arrangement, the decision to release EUCI to the relevant authorities of a third State or to an international organisation concerned, shall, after the prior approval of the Commission and the authorisation of the Management Board, be taken by the Security Authority of eu-LISA on the basis of a proposal by the Security Officer.
2. Following the Management Board's decision to release EUCI and subject to the prior written consent of the originator, including the originators of source material it may contain, the eu-LISA Registry shall forward the information concerned, which shall bear a releasability marking indicating the relevant authorities of the third State or the international organisation to which it has been released. Prior to or upon actual release, the third party in question shall undertake in writing to protect the EUCI it receives in accordance with the basic principles and minimum standards set out in this Decision.

## CHAPTER 8 – FINAL PROVISIONS

### *Article 56 Implementing rules, security notices and standards*

1. According to Article 24(3)(c) of Regulation (EU) 2018/1726, the Management Board empowers the Executive Director, as the eu-LISA Security Authority, to adopt implementing rules, security notices and standards or any other security guidelines and best practices falling under the scope of this decision.
2. The Management Board may revoke, by way of a decision, this empowerment at any time and exercise this right itself.
3. The Executive Director shall keep the Management Board informed about the adopted implementing rules, security notices and standards or any other security guidelines and best practices falling under the scope of this decision, in particular through the interim report and consolidated annual report of the Agency's activities.
4. The Executive Director may instruct the Security Officer to prepare the measures under this article.